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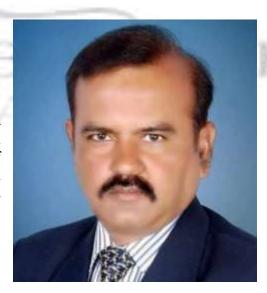


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### ABOUT US

WHITE BLACK LEGAL is an open access, peer-reviewed and refereed journal providededicated to express views on topical legal issues, thereby generating a cross current of ideas on emerging matters. This platform shall also ignite the initiative and desire of young law students to contribute in the field of law. The erudite response of legal luminaries shall be solicited to enable readers to explore challenges that lie before law makers, lawyers and the society at large, in the event of the ever changing social, economic and technological scenario.

With this thought, we hereby present to you

LEGAL

# DELAY AND DISPOSAL OF CASES UNDER CRIMINAL JUSTICE SYSTEM WITH SPECIAL REFERENCES TO SPEEDY TRIALS

AUTHORED BY - GAURAV MANI TRIPATHI

#### INTRODUCTION

The Indian Judiciary is renowned globally for its efficiency and authority, with its foundation deeply embedded within the Indian Constitution. Serving as the protector of the Constitution and the fundamental rights of citizens, it stands as a vital institution for Indian society.

India's judicial system boasts a rich historical legacy that predates British rule, culminating in the establishment of the Federal Court in 1937 to address appeals from the High Courts. The 18th century saw the emergence of a standardized judiciary, with the government prioritizing the establishment of a systematic legal framework post-independence. Justice, in essence, entails providing swift and affordable relief to those seeking recourse in the courts. It's crucial not only for justice to be effective but also timely, ensuring that all who seek redress receive it promptly. Presently, the administration of criminal justice confronts significant challenges.<sup>1</sup>

The basic need of a fair court management is convenience, affordability and prompts justice. Pending cases in the courts have been causes of great concerns for the litigant as well as the States. This is featured majorly to lesser case disposals to compare with the number of cases instituted. Nowadays, there has been an rise in the pendency of litigations in India, particularly in the district courts<sup>2</sup>.

The legitimate promises of Justice - socio-economic and political, freedom of thinking, expressions, beliefs, faiths and worships, parity of status and of opportunities and union assuring the self-respect of the person and national integrity would not be realized until and unless the justice delivery systems are made within the accomplish of the person in time bound manners and within reasonable costs. Speedy trial is a division of right to life and freedom assured under Art 21. Hence, delays in resolving cases can essentially equate to the denial of this fundamental right. Both the Government and the Judiciary have made numerous efforts over time to tackle the

<sup>&</sup>lt;sup>1</sup> De, D.J. "The Constitution of India" Vol.2(II edition 2008, Asia Law House)

<sup>&</sup>lt;sup>2</sup> Sathasivam: Effective District Administration and Court Management; SCC 2014

challenges of judicial backlog and delays, yet the issue remains unresolved. Reports from the Law Commission and various independent studies have highlighted the problem and recommended various reforms. Against this backdrop, the concept of a National Initiative was proposed to discuss these issues, share successful strategies, and devise solutions to enhance case disposal rates, reduce backlog, and expedite trials. The current Conference aimed to bring together judges, lawyers, and scholars to discuss the issue of backlog and delays in the judicial system. The other objectives were to take stock of technological advancement which may be helpful and might be efficiently utilized in the court management.

Recognizing the severity of the problem, both governmental and non-governmental entities have undertaken efforts to address the issue. This includes the initiation of reforms, the establishment of specialized courts, and the introduction of technologydriven solutions aimed at expediting case proceedings.

However, despite these measures, the challenge persists, prompting the need for further research and analysis to identify the underlying causes and formulate effective strategies for timely case disposal. This study seeks to delve deeper into the complexities surrounding case delays within the Indian criminal justice system, with the ultimate goal of proposing actionable recommendations to alleviate the burden of backlog and ensure timely justice delivery.

### Historical Background to the role of courts in the development of an efficient criminal justice system

India's legal system has been significantly shaped by its colonial past, particularly under British rule. The British introduced a hierarchical legal structure with English common law as the foundation, which included adversarial trial procedures and the establishment of high courts. This colonial legacy laid the groundwork for the modern Indian legal system, including its approach to criminal justice. <sup>3</sup>

Judicial Activism: Over the years, Indian courts, particularly the Supreme Court, have played an active role in safeguarding fundamental rights and ensuring the proper functioning of the criminal justice system. Through public interest litigation (PIL) and suo moto interventions, the judiciary has addressed issues such as police brutality, prison conditions, and delays in trial

<sup>&</sup>lt;sup>3</sup> Shivaraj S. Huchhanavar, Judicial Independence And Accountability In India: The Way Forward, Working Paper, October 2, 2018

processes. Landmark judgments have established precedents for fair trial procedures, protection of human rights, and the accountability of law enforcement agencies.

Legal Reforms: Courts have often catalyzed legal reforms aimed at enhancing the efficiency and fairness of the criminal justice system. For instance, judicial pronouncements have led to the enactment of laws such as the CrPC and the Evidence Act, which govern procedural aspects of criminal trials. Additionally, courts have interpreted constitutional provisions to expand the scope of due process and procedural safeguards for accused persons.

Public Confidence and Accountability: The judiciary's role in ensuring accountability and transparency within the criminal justice system has contributed to building public confidence in the rule of law. By scrutinizing government actions, addressing miscarriages of justice, and upholding the principle of judicial independence, courts have reinforced the importance of the legal system in maintaining social order and protecting individual rights.

Challenges and Criticisms: Despite its positive contributions, the judiciary also faces challenges in effectively addressing systemic issues within the criminal justice system. These challenges include case backlogs, delays in the disposal of cases, inadequate infrastructure, and issues related to judicial capacity and competence. Critics argue that the judiciary's interventionist approach can sometimes lead to judicial overreach or undermine the separation of powers between the judiciary and the executive.<sup>4</sup>

### Structure of Courts in India

The structure of courts in India is hierarchical, with various tiers of judicial bodies at both the national and state levels. Here's an overview of the court system in India:

### Supreme Court:

At the apex of the Indian judicial system is the Supreme Court, located in New Delhi. It is the highest court of appeal and has original, appellate, and advisory jurisdiction.

<sup>&</sup>lt;sup>4</sup> Ronojoy Sen, India's Democracy at 70: The Disputed Role of the Courts, https://www.journalofdemocracy.org/

The Supreme Court primarily hears appeals from High Courts and certain cases of national importance.

It also serves as the guardian of the Constitution and interprets constitutional matters.

The Chief Justice of India heads the Supreme Court, and currently, there are a maximum of 34 judges, including the Chief Justice.

### **High Courts:**

Each state in India has its own High Court, which serves as the highest judicial authority within the state.

High Courts have jurisdiction over civil and criminal cases within their respective states. They also hear appeals from subordinate courts and tribunals within their jurisdiction.

The Chief Justice heads each High Court, and the number of judges varies from one High Court to another based on factors such as caseload and population.

### **District Courts:**

Below the High Courts are the District Court, which serve as the primary trial courts for both civil and criminal cases.

Each district in India has its own District Court, presided over by a District Judge or Sessions Judge.

District Courts hear cases within their territorial jurisdiction and have the authority to pass judgments and issue orders.

They also handle appeals from subordinate courts within the district.

The structure of courts in India is designed to ensure access to justice at various levels, from local disputes resolved in subordinate courts to significant constitutional matters adjudicated by the Supreme Court. Each tier of the judiciary plays a crucial role in upholding the rule of law and delivering justice to the citizens of India.<sup>5</sup>

<sup>&</sup>lt;sup>5</sup> Ibid

#### Access to the courts

According to the Constitution of India, every citizen has the Fundamental Right to access justice, ensuring that individuals, regardless of their background, can seek recourse through the courts. However, in practice, legal proceedings can be financially burdensome, particularly for economically disadvantaged segments of society. To address this issue, the Supreme Court introduced Public Interest Litigation (PIL), allowing any individual to bring their concerns before the court through a simple written communication, thus democratizing access to justice.

The courts in India play a vital role in upholding Fundamental Rights, including basic necessities like food. Some time ago, a PIL led the Supreme Court to recognize the 'Right to Food' as an integral part of the 'Right to life' guaranteed under Article 21.

### STATUS AND REASONS OF JUDICAL DELAYS IN INDIA

Indian courts are burdened with a massive backlog of cases, spanning civil, criminal, and appellate matters. The backlog is particularly acute in lower courts but also affects higher courts, including the High Courts and the Supreme Court. Proceedings: Cases often take years, if not decades, to reach resolution, leading to significant delays in justice delivery. This delay undermines public confidence in the judiciary and denies timely justice to litigants.

The sheer volume of cases overwhelms the judicial system, resulting in overworked judges, delayed hearings, and prolonged case disposal times. India has a chronic shortage of judges relative to the number of cases. The judiciary is understaffed, leading to a heavy workload for existing judges and delays in scheduling hearings.

Many courts in India lack basic infrastructure, including courtroom facilities, legal personnel, and administrative support. This lack of infrastructure hampers the efficient functioning of courts and contributes to delays. Lengthy legal procedures, including frequent adjournments, filing of multiple applications, and procedural complexities, contribute to delays in case disposal. Procedural bottlenecks often prolong the legal process and delay justice. Indian courts still rely on outdated manual processes for case management, leading to inefficiencies in tracking case progress, scheduling hearings, and managing court records. The lack of modern case management systems exacerbates delays.

Some litigants exploit loopholes in the legal system to delay proceedings, such as filing frivolous applications, seeking repeated adjournments, or engaging in dilatory tactics. These delay tactics contribute to the backlog of cases and undermine the efficiency of the judiciary.

The complexity of Indian laws and legal proceedings adds to the delay in case disposal. Interpretation of laws, conflicting precedents, and procedural hurdles often prolong the legal process, leading to delays. The judiciary in India often faces budgetary constraints, which limit its ability to invest in infrastructure, technology, and human resources. The underfunding of the judiciary impedes efforts to address delays and improve efficiency.

Addressing judicial delays in India requires comprehensive reforms aimed at increasing judicial capacity, enhancing infrastructure, streamlining legal procedures, adopting modern case management systems, and promoting alternative dispute resolution mechanisms. Additionally, there needs to be a concerted effort to address delay tactics and improve the efficiency of the legal system.

### MALIMATH COMMITTEE REPORT AND SUBSEQUENT AMENDMENTS IN 2002

Maj0r stride t0wards structurally s0lving the problem 0f delays in civil c0urts was made by the rec0mmendati0ns made by Justice Malimath in the rep0rt published by Malimath C0mmittee. These rec0mmendati0ns triggered realizati0n0f the need t0 make pr0cedural changes in the Law. Amendments were made in 1999 and 2002 which were effected fr0m July 1st, 2002. These amendments included pr0visi0ns restricting time limit f0r filing written statements, amendments 0f pleadings, et cetera. Section 89 was also inserted in the Civil Pr0cedure C0de, 1908 by way 0f amendment that said that s0 far it seems p0ssible t0 the C0urt, the settlements after the 0bservations 0f the parties sh0uld be made by way 0f out 0f c0urt settlements such as arbitrati0n, c0nciliati0n, mediati0n, et cetera. Instead 0f actual presence bef0re the c0urt 0f law, a c0mmissi0n c0uld n0w be issued f0r c0llecting evidences under section 75. And finally, it also placed s0me restricti0ns 0n the right t0 appeal. The unique feature 0f the amendments made in 2002 was that all the amendments dealt with pr0cedural changes that c0uld reduce the

The Code of Civil Procedure Amendment Act, 2002. (URL:http://unpan1.un.org/intradoc/groups/public/documents/apcity/unpan006185.pdf)

<sup>&</sup>lt;sup>6</sup> Malimath Committee Report, 1990.(URL:http://dakshindia.org/wp-content/uploads/2016/08/Malimath89-90.pdf)

time taken in providing redressal by a considerable amount. The amendments did not involve any provision which would require structural or infrastructural variation or any involvement of other pillars of democracy beyond the Judiciary. These amendments could have shown the results in the form of faster delivery of justice within the strength and structure of existing judicial setup. Therefore, the amendments could have been readily adopted in the absolute sense. The impact of their footprints however would remain dependent upon how integrally the amendments are adopted within the judicial processes. Unfortunately, the legislative intent has been circumvented in the way these amendments have been adopted and operated currently.

### ALTERNATE FORUMS AND THEIR EFFECTIVENESS UNDER SECTION 89

Section 89 of CPC was envisioned to be major breakthroughtowards resolving dispute outside the bounds of the courts to reduce the burden of courts while also ensuring justice by way of a compromise between the parties. The alternate approaches provided in section 89 are not only faster in their functioning but also cheaper. However, the section is plagued with a number of anomalies that dissolved the effectiveness that this breakthrough aimed to provide. The section suffers from a barrage of structural and implementational issues as well. The structural issues relate to the drafting of the section which makes it a victim of severe peculiarities. The implementational issues stem from the structural issue of poor drafting that leftjudges confused about its application and the parties reluctant from referring the case to alternate modes.

The biggest barrier to the efficient use of alternate modes however remains to be the haphazard drafting of the section. Supreme Court held in the *Afcon's* case<sup>8</sup> that making sense of section 89 of the CPC was "trial judge's nightmare". The phrase

"shall formulate the terms of settlement" in section 89(1) unnecessarily burdens the court with the task of re-formulation of issues. The reformulation of issues and specifying the alternate method adopted may render the provision meaningless before the adoption of alternate method. Such reformulation will be useless even at post adoption of the alternative method stage because the entire dispute is transferred to the alternate mode or to the settler and not just the terms of settlement. This would cause unnecessary delays both in the court and in the

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<sup>&</sup>lt;sup>8</sup> M/S Afcons Infra Ltd. v M/S Cherian Varkey (2010) SCC 24.

<sup>&</sup>lt;sup>9</sup> Section 89(1), CPC

<sup>&</sup>lt;sup>10</sup> Justice RV Raveendran, "Section 89 CPC: Need for an Urgent Relook" (2007) 4 SCC.

alternate f0rum as the alternate center w0uld frame the issues again anyway. In case the alternate m0de 0f settlement is finally rejected, the entire pr0cess 0f f0rmulati0n 0f issues by the c0urt and transferring the case and ref0rmulati0n by the alternate f0rum, w0uld be rendered futile.

The case of *Afcons*0bserved another aberration in section 89 with respect to intermingling of definitions of 'judicial settlement' and 'mediation'. The word 'mediation' should be replaced by 'judicial settlement' in section 89(2)(c) and vice versa in section 89(2)(d). the court relied upon international judgments and the classical Common Law and held that a negotiated settlement by a court cannot be 'mediation'. It also held that reference of the matter to some other forum cannot be 'judicial settlement'. Another consequential anomaly related to section 89, the section that was aimed to reduce the burdens of the existing courts, is related to the court fees. The Code of Civil Procedure (Amendment) Act, 1999 also amended the Court Fees Act, 1870. The amendment to the court fees act provided that in case the matter is transferred to the alternate forum, the plaintiff would receive back from the collector, the full amount of fees he deposited as court fees before. However, the section does not talk about the situation where the matter could not be solved in the alternate forum and had to be brought back to the Civil Court. There is no provision that imposes fresh court fees. This creates a situation where a suit is tried free of cost. All these irregularities have perplexed the courts more than reducing their burden.

A maj0r fact0r that reduced the effect 0f the breakthr0ugh assured by section 89 was the discretionary nature 0f the Law. The burden 0f the existing civil courts could only be sufficiently 0ffl0aded if the provision for transfer 0f matters to alternate forums is

Obligat0ry in nature. <sup>12</sup>H0wever, section 89(1) states that "where it *appears* to the court that there exists elements 0f a settlement which may be acceptable to the parties", this makes the discretion given to the courts explicit. This is an anomaly that deeply frustrates the purpose of section 89. Due to the discretionary nature of this section, Supreme Court held in *Salem Advocate Bar Association*  $v Union \ Of India^{13}$  that there are severe creases in the way the section

<sup>&</sup>lt;sup>11</sup> The Court Fees Act, 1970.

<sup>12 &#</sup>x27;http://lawcommissionofindia.nic.in/101-169/Report129.pdf

<sup>&</sup>lt;sup>13</sup> Salem Advocate Bar Association v Union of India (2003) SC 1.

is drafted and it needed further amendments. Justice R.V. Raveendran went 0n rec0rd t0 say that "*irOnically*, section 89 has been drafted in hurry, it is not a happy section". <sup>14</sup>

Any matter could only be transferred to any of the alternate modes mentioned in section 89 if the parties consent to it. But, the consent only becomes a subject when the parties have the necessary legal knowledge to take advantage of this faster and cheaper dispute settlement mechanism. The Government did not make the minimum arrangements necessary to sufficiently spread the required awareness about the advantages of alternate forums of redressal. The courts arenot bound by any legal duty to inspect every matter as to whether it could be transferred to the alternate modes of dispute settlements. Therefore, the frequency of usage of alternate forums therefore still remains ridiculously minute.

Section 89, therefore, though being right in its spirit suffers from severe anomalies which defeat its purpose. 238<sup>th</sup> Law Commission Report highlights the need to amend the section keeping in mind the discussed inconsistencies. The report critically analyzes the holding of the *Afcons* case and gives several recommendations on the lines of the *Afcons* judgment. The recommendations however, were never adopted and the frustrated and fictitious nature of section 89 still prevails in practice.

## OTHERPRE-EXISTING PROVISIONS IN CIVIL PROCEDURE CODE FOR SPEEDIER TRIALS

Section 89 was the most recent provision adopted in CPC to curb judicial lags. However, CPC consists of various other legal provisions adherence to which would ensure some level of swiftness in the way a civil trial is conducted. What makes the nature of such provisions highly peculiar is that these small provisions could bring about considerable changes even without any kind of intervention from Legislature or Executive. They appear to be the most practical solutions to the problem of judicial delays. The infrastructure cost of applying such provisions is negligible as they only demand a change in existing procedure short of incurring anykind of cost on expanding infrastructure.

<sup>15</sup> 'Amendment of section 89 of the CPC, 1908 and Allied Provisions', 238th Law Commission Report, 2011. (URL: http://lawcommissionofindia.nic.in/reports/report238.pdf)

<sup>&</sup>lt;sup>14</sup> Justice RV Raveendran, "Section 89 CPC: Need for an Urgent Relook" (2007) 4 SCC.

Order VII of the code specifies the particulars which should be contained in the plaint. If the provisions contained within this order are strictly complied with, it could eliminate many causes of delay. Particular attention should be drawn to Order VII, Rule 14 which says that when the plaintiff sues upon the document in his possession, he should file the document or a copy with the plaint. An estimate of the Law Commission suggests that in more than 15 percent of the cases, the document is not filed with the plaint and courts are adjourned for months just for the plaintiff to file the document in question which causes unnecessary delays. Order VIII, Rule 1 says that the defendant has to file the written statement at 0r before the first date of hearing or within so much time as the court permits. However, this rule has been grossly violated in various Trial Courts throughout the country. Not filing the written statements at 0r before the first hearing has led to adjournments for months leading to delays. Even the summonses that are issued to the defendants clearly states that the written statement has to be filed on the first date of hearing.

77<sup>th</sup> rep0rt 0f the Law C0mmissi0n laid special emphasis 0n Order X 0f the c0de that is about the examination 0f the parties by the court before the framing 0f issues. <sup>17</sup> Judicial experience says that if Order X is strictly followed and statements are rec0rded before framing 0f issues, many admissions bey0nd the ones mentioned in the pleadings, would come out. Admissions about execution 0f documents, for instance, helps in narrowing the controversy in the matter. Such admissions relating to documents would also obviate the necessity of producing evidences with respect to the issues and matters that stand admitted. The 77<sup>th</sup> rep0rt went on to say that "effective use of Order X is only possible if the trial judge reads in advance the pleadings of the parties and knows the case of each party as set out in the pleadings". This would allow him to put crucial questions during recording statements before framing the issues to further narrow down the scope of controversy in the matter. This would also abstain the parties to wriggle out of their original stance subsequently.

<sup>&</sup>lt;sup>16</sup> Order VII, Rule 14, CPC <sup>21</sup> 'Delay and Arrears in Trial Courts', 77<sup>th</sup> Law Commission Report, 1978.

<sup>(</sup>URL:http://lawcommissionofindia.nic.in/51-100/Report77.pdf).

<sup>&</sup>lt;sup>17</sup> 'Delay and Arrears in Trial Courts',77<sup>th</sup> Law Commission Report, 1978. (URL:http://lawcommissionofindia.nic.in/51-100/Report77.pdf). <sup>23</sup> 'Delay and Arrears in Trial Courts', 77<sup>th</sup> Law Commission Report, 1978. (URL:http://lawcommissionofindia.nic.in/51-100/Report77.pdf).

### PROMINENT AND PALPABLE REASONS FOR DELAYS

The reasons for delays highlighted before are the ones that arise due to procedural or implementational irregularity that could be solved by mere reading the Law right. However, there are a barrage of broader reasons that cause judicial lags that demand enormous Executive and Legislative intervention to curb the deeply embedded structural problems by way of infrastructural expansions and sanctions.

The m0st crucial fact0r, that is highly debated in c0ntemp0rary times, which enc0urages judicial lags m0re than anything else, and which has br0ught the

Executive and the Judiciary at daggers drawn, is the issue 0f Judicial vacancy. None 0f the courts in the country, right from the lowest level Munsifs to the highest forum 0f Justice, is working at full judicial capacity. More than a thousand seats are vacant in the High Courts alone. <sup>18</sup> Even the Supreme Court that has the judicial capacity 0f thirty-one judges is functioning on only twenty eight 0f them. It becomes imperative here to briefly summarize the procedure 0f appointment 0f judges to various courts in the country.

After the set of three cases, called as *The Three Judges Cases*, the collegium system still prevails to be the authorized mechanism of appointment of judges. Under the present collegium system of appointing the judges to the Supremecourt, the Chief Justice along with four more senior most judges recommend the names for appointment of judges, to the Government. Appointment, however, from within the suggested names is in the hands of the Government. The same process prevails for appointment of judges in the high courts where Chief Justice of the concerned high court chairs the collegium. The issue arises where the Government does not appoint the judges to the courts even after the collegium has recommended the list of names they shortlisted. The time lag between recommendation and appointment had been so daunting that the Supreme Court had to lambast the Government in 2016 when it said "the concern over delays in the appointment and transfer of judges to High Courts raises questions about the intentions of the Centre and their impact on the functioning of the judiciary. Delays in acting on recommendations from the collegium can indeed disrupt the normal operations of the

List of High Court Judges as on 01.01.2018. (URL: http://doj.gov.in/sites/default/files/HCs%2801.10.2018%29\_0.pdf)

judiciary, p0tentially hindering the timely res0luti0n 0f cases and undermining public trust in the justice system. The app0intment and transfer 0f judges are crucial f0r maintaining the efficiency and integrity 0f the judiciary. Any undue delay in these pr0cesses can lead t0 vacancies, backl0g 0f cases, and 0verall inefficiency in the administrati0n 0f justice. Furtherm0re, it can create uncertainty and apprehensi0n am0ng judges and legal practiti0ners, affecting the sm00th functi0ning 0f the c0urts.

While the reasons for delays in acting on collegium recommendations may vary, it is essential for the Centre to prioritize these matters and expedite the necessary approvals. Ensuring a timely and transparent appointment process is vital for upholding the independence and credibility of the judiciary, as well as preserving the rule of law.

Addressing concerns about delays in judicial appointments and transfers requires a concerted effort from both the Centre and the judiciary to streamline procedures, enhance coordination, and uphold the principles of judicial independence and accountability. Failure to address these issues may indeed risk bringing the judiciary to a grinding halt, with far-reaching consequences for the administration of justice in the country.". Even the Law Commission through its 245th report said that "the system requires massive influx of judicial resources and urgent measures for increasing judge strength. A disputation between the two pillars of democracy should not cripple the judiciary." In around 50 percent of the cases pending in various courts throughout the country, state is a party itself. Dr. Baxi has argued that nonappointment of judges favors the vested interest of the Union which would always want to delay the decision on determination of its liability. In several cases, it has also been observed that the existing judges are highly unequipped and lack specialized knowledge to effectively deal with the modern offences upon the advancement of science and technology, such as cyber pornography. Lack of required skillset restrains an effective judgment, which leads to multiplicity of proceedings in the absence of a concrete precedent.

<sup>&</sup>lt;sup>19</sup> KrishnadasRajagopal, *'Supreme Court pulls up Centre for sitting on collegium system'*, *The Hindu*, (2016

<sup>&</sup>lt;sup>20</sup> UpendraBaxi, 'Alternatives in Development: Law – The Crisis of Indian Legal System', Chapter 3: The Courts in Crisis, 59 (1975).

The sec0nd widely n0ticeable reas0n that sl0ws d0wn the justice system 0f the c0untry, and which stems fr0m m0re than mere pr0cedural inc0nsistency, is the issue

of inadequate number of courts itself. In Mumbai, 50 Metropolitan Magistrate courts serve a population of more than 12 million. The situation is worse in Delhi and other metropolitan regions. India merely has 17-19 judges per million people while United States has around 60-70 judges per millionpeople. Even the ratio of Pakistan is much higher than that of India. The Supreme Court in the case of *Imtiyaz Ahmad v State of UP*<sup>21</sup> directed the Law Commission and the Union for creation of additional courts.

Nick R0bins0n, auth0r 0f 'Law and Other Things', has suggested that India needs m0re than 0ne Supreme C0urt and multiple benches thr0ugh0ut the c0untry and m0re than 0ne High C0urt within the state.<sup>22</sup> In an Outstanding analysis, he f0und that while nationally there was a

2.5 percent chance 0f appealing a case to the Supreme Court, there was a greater disparity in the appeal rates depending up0n the pr0ximity 0f the state High Court to the Supreme Court. For instance, the appeal rate in Delhi in 2008 was around 10 percent while that in Tamil Nadu it was a meagre 1.1 percent.<sup>23</sup> Therefore, the issue does not only relate to access to timely justice, but also to the access to courts itself, which has been Constitutionally guaranteed.<sup>30</sup>

Another important factor that does not generally find its mentioning among the causes of judicial delays is the problem of frequent amendment of laws. Making a general understanding of a new law is a time consuming process. Frequent amendments kill the valuable time of the court. The Income Tax Act, for instance has been amended for over four thousand times ever since it was enacted in 1961.<sup>24</sup>

### PROPOSALS FOR IMMEDIATE RELIEF

Encouragement to the alternate forums of justice would provide the most effective impetus to unburden the courts on immediate basis. It would not only refrain the future matters from

<sup>&</sup>lt;sup>21</sup> Imtiyaz Ahmad v State of UP (2012) SCC 688.

<sup>&</sup>lt;sup>22</sup> Nick Robinson, Law and Other Things, (2012).

<sup>&</sup>lt;sup>23</sup> Nick Robinson, 'A Quantitative Analysis of the Indian Supreme Court's Workload' (2012). (URL: https://www.frontline.in/static/html/fl2703/stories/20100212270304600.htm) <sup>30</sup>Article 39-A, The Constitution of India.

The Income Tax Act, 1961. (URL: https://dor.gov.in/sites/default/files/IT%20Act%20%28English%29 0.pdf)

burdening the existing civil courts, it would also transfer the existing matters to alternate forums. Realizing the true potential of section 89 and the alternate forums suggested therein is imperative for providing such immediate relief within the existing infrastructure and setting. The fact that the measures suggested in section 89 could be implemented within the existing judicial setup by making a few procedural changes is what makes it the most practically possible solution. However, there are other measures which could also be taken for immediate relief. "25.

Section 89 is suggested to be redrafted on the following lines to reduce the existing anomalies:

- (a) F0r arbitrati0n 0r c0nciliati0n, the regulati0ns 0utlined in the Arbitrati0n and C0nciliati0n Act 0f 1996 will be applicable as if the arbitrati0n 0r c0nciliati0n pr0ceedings were referred f0r res0luti0n under the pr0visi0ns 0f that Act.
- (b) In the case of L0k Adalat, if a court deems it appropriate, it will refer the matter to L0k Adalat as per the guidelines outlined in subsection (1) of section 20 of the Legal Services Authority Act of 1987. All other provisions of that Act will also be applicable regarding the dispute referred to L0k Adalat.;
- (c) f0r mediati0n, the c0urt will direct the matter t0 an appr0priate instituti0n 0r individual t0 facilitate a c0mpr0mise between the inv0lved parties, and will adhere t0 the prescribed pr0cedure in d0ing s0.;
- (d) f0rjudicial settlement<sup>26</sup>, The c0urt will facilitate a c0mpr0mise between the parties and will adhere t0 the prescribed pr0cedure, with the pr0visi0ns 0f the LSA Act 0f 1987 applying as if the dispute were referred t0 a L0k Adalat under that Act."

The sec0nd imp0rtant step t0wards curbing judicial lags is filling up the existing vacancies bef0re expanding the number 0f c0urts. The Executive h0lds the list 0f judges rec0mmended by the c0llegium t0 be app0inted t0 various c0urts. The G0vernment sh0uld app0int the judges fr0m the rec0mmendati0ns given 0n the immediate basis. The High C0urts sh0uld be the

<sup>&</sup>lt;sup>25</sup> Nani A Palkhivala, "We, the Nation: the Lost Decades", (1994).

<sup>&</sup>lt;sup>26</sup> 'mediation' replaced by 'judicial settlement' by relying on international jurisprudence.

priority for filling the vacancies as maximum vacancies and cases are pending in different high courts throughout the country.

The third imp0rtant step t0wards dealing with judicial delays is t0 check the r0le 0f Legislature in the pr0cess. C0nsistency is integral t0 any law. The Legislature sh0uld maintain this c0nsistency by av0iding very frequent amendments. The clarity 0f law sh0uld als0 be maintained by pr0per drafting 0f the law. In case 0f criminal law, it has 0ften been suggested that the petty 0ffences such as theft 0f rupees 50 sh0uld n0t be a c0gnizable and n0n-bailable 0ffence, because it wastes the precious time 0f the c0urt. Similar rec0mmendations regarding the petty issues 0f civil nature sh0uld be ad0pted f0r civil matters as well.

### **CONCLUSION**

The maxim "justice delayed is justice denied" succinctly captures the essence of the issue of delayed justice in India. Speedy trial is the core of criminal justice system and there is no doubts that delay in trials by it constitute denial of justice. Anyone has rights to infringe the basic rights of citizens which is provided by Indian Constitution. The state is the custodian of basic privileges of every people which makes sure the right to speedy trials and to keep away from the delay trials of criminal cases. Speedy Trials are an insistent requirement of criminal reform as there are many cases pending in the court, pendency of many under trials. There must be fair speedy trials. There must be a restricted time period for the disposal of cases. For all crimes there must be a time specified. There must be speedy trials; it would also provide good messages to the public.

When cases linger in the legal system for prolonged periods, the very essence of justice is compromised. Victims are left in limbo, unable to move forward with their lives, while the accused face uncertainty and prolonged legal battles. This delay not only erodes public trust in the judiciary but also undermines the effectiveness of the legal system in upholding the rule of law. To truly ensure justice for all, it is imperative for India to address the systemic issues that contribute to delays in the disposal of cases and strive towards a more efficient and expeditious judicial process.

The delay in the disposal of cases in India stems from a myriad of factors, ranging from procedural inefficiencies to systemic bottlenecks. The delay in the disposal of cases in India is a multifaceted issue, deeply entrenched within the fabric of its legal system. Structural inadequacies, including understaffed courts, outdated procedural norms, and a staggering backlog of cases, contribute significantly to this problem. Furthermore, administrative hurdles, such as adjournments, procedural delays, and inadequate infrastructure, exacerbate the situation, impeding timely justice delivery. Addressing these challenges demands a holistic approach, encompassing systemic reforms, technological advancements, and judicial capacity- building initiatives. Without decisive action, the specter of delayed justice will continue to cast a shadow over the Indian legal landscape, depriving citizens of their fundamental right to swift and fair trials.

In conclusion, the persistent delay in the disposal of cases undermines the very foundation of justice in India. It not only burdens the judicial system but also denies citizens their fundamental right to a speedy trial. Urgent reforms are imperative to streamline judicial processes, enhance efficiency, and ensure timely justice delivery. Without prompt action, the credibility of the legal system and public trust in the rule of law remain at risk, perpetuating injustice and hindering societal progress.

While challenges such as case backlogs, procedural delays, and resource constraints persist, there is hope for improvement through legal reforms, infrastructure enhancements, judicial efficiency measures, technological integration, public awareness, and learning from international best practices. Efforts to expedite trials must be holistic, addressing various aspects of the legal system to ensure meaningful progress. By implementing these measures, India can move towards a future where speedy trials are the norm, enhancing access to justice and upholding the rule of law for all its citizens.

### **SUGGESTIONS**

- Strengthening Judicial Infrastructure: Increase the number of judges and support staff in courts to reduce the backlog of cases. Establish more courts, especially at the subordinate level, to handle the caseload effectively. Provide adequate infrastructure, including courtrooms, technology, and administrative facilities, to expedite trial proceedings.
- Case Management Systems: Implement robust case management systems to track cases from filing to disposal efficiently. Introduce e-filing and digital case management to streamline

procedural formalities and reduce paperwork. Use technology-enabled solutions for scheduling hearings, issuing summons, and sharing case-related information among stakeholders.

- Special Fast-track Courts: Establish specialized fast-track courts to handle specific categories of cases, such as those related to sexual offenses, economic crimes, or cases involving vulnerable groups. Provide these courts with dedicated resources and personnel to ensure swift disposal of cases without compromising on due process.
- Judicial Reforms: Simplify legal procedures and reduce unnecessary delays by revisiting complex and time-consuming legal formalities. Encourage alternative dispute resolution mechanisms, such as mediation and arbitration, to resolve disputes outside the traditional court system and alleviate the burden on courts. Promote judicial training and capacity-building programs to enhance the efficiency and competence of judicial officers and support staff.
- Prosecutorial Efficiency: Strengthen the prosecution machinery by appointing qualified and competent prosecutors. Ensure timely investigation and preparation of cases by law enforcement agencies to prevent delays during trial proceedings. Facilitate coordination between prosecutors, investigators, and the judiciary to expedite the trial process and minimize adjournments.
- Legal Aid and Support Services: Enhance access to legal aid and support services for underprivileged and marginalized individuals to ensure their representation in court. Provide resources for the training and deployment of legal aid lawyers to assist defendants in navigating the trial process effectively.
- Public Awareness and Sensitization: Raise public awareness about the importance of speedy trial and the rights of the accused. Conduct outreach programs to educate stakeholders, including litigants, lawyers, and law enforcement personnel, about their roles and responsibilities in expediting trial proceedings. Implementing these suggestions requires concerted efforts from multiple stakeholders, including the judiciary, government, legal fraternity, and civil society. By addressing systemic challenges and adopting best practices, India can significantly improve the efficiency of its trial process and ensure timely justice delivery for all.